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# **EXECUTIVE ORDERS > 1-34**

**No. 1-34: Family and Medical Leave** (Effective Date 9.26.95)

• 2007 FMLA Instructions and Forms (.pdf)

#### 1.0 POLICY STATEMENT

It is the policy of the City of Houston to comply with the Family and Medical Leave Act of 1993.

## 2.0 PURPOSE

To define the policy and procedure of the City with regard to family and medical leave required by the Family and Medical Leave Act of 1993.

# 3.0 FMLA OVERVIEW

An employee who has been employed by the City for at least 12 months, and who has been physically at work for at least 1,250 hours during the preceding 12-month period, is eligible to take up to twelve (12) weeks of family or medical leave within the benefit year, (September 1 through August 31) and be restored to the same or an equivalent position upon return from

leave, for one or more of the following reasons:

- a. For the birth of the employee's child and/or to care for such well child within 12 months of the birth;
- b. For the placement of a child with the employee for adoption or foster care, and/or to care for the newly placed child within 12 months of the placement;
- c. To care for the employee's covered family member with a serious health condition; or
- d. For the employee's own serious health condition that makes the employee unable to perform one or more of the essential functions of his or her job.

Regardless of the date on which leave begins, an employee may only receive up to 12 weeks of FMLA leave in a benefit year, which begins September 1 and ends August 31. On September 1 of each year, a new 12 week period of FMLA becomes available to eligible employees with an FMLA-qualifying reason; there shall be no carryover of

FMLA leave from the previous benefit year. An employee who is on FLA. leave on August 31 shall have his or her eligibility redetermined as of September 1 for purposes of receiving FMLA leave for the new benefit year, although the employee will not automatically be required to requalify (e.g., obtain recertification for a serious health condition) for FMLA on September 1 if circumstances have not changed. For example, if an employee with a serious health condition that is certified to last 12 weeks begins FMLA leave on July 1, the employee will be entitled to FLA. leave only for the remaining 8 weeks in the FMLA benefit year, On September 1, the department will determine whether the employee has met the eligibility requirements for obtaining leave in that new FMLA benefit year. If eligible, the employee in this example would be able to use four weeks out of the new benefit year for the certified serious health condition without being required to submit recertification, unless otherwise warranted.

#### 4.0 DEFINITIONS

- 4.1 **Benefit year**. The 12-month period beginning September 1 and ending August 31.
- 4.2 **Covered family member**. A covered family member is a spouse, child or parent of the employee, further defined as follows:
- a. **Spouse**: A husband or wife as defined or recognized under state law. The State of Texas recognizes a common law marriage, but does not recognize a domestic partnership.
- b. **Child**: A biological, adopted, or foster care son or daughter; a stepson or stepdaughter, a legal ward, or the son or daughter of an employee standing *in loco parentis*, and who is either under age 18, or is age 18 or older and incapable of selfcare because of a mental or physical disability.
- C. **Parent**: A biological father or mother, or an individual who stands or stood *in loco parentis* to an employee when the employee was a child. The term does not include a parent-in-law.
- 4.3 **Eligible employee**. An employee who has worked for the City of Houston for at least 12 months and at least 1,250 hours in the 12-month period immediately preceding the date leave begins. The provisions of the Fair Labor Standards Act shall govern for purposes of calculating the time-of-service requirement, which excludes from the definition of "hours worked" any paid or unpaid leave, workers' compensation leave, or FMLA leave. Eligibility for FMLA leave shall be determined as of the date the proposed leave begins.
- 4.4 **Essential functions**. Term borrowed from the Americans with Disabilities Act (ADA) to mean the fundamental job duties of the employment position, and which does not include marginal functions of the position.
- 4.5 **Family leave**. Leave provided under the FMLA other than for an employee's own serious medical condition for which an employee shall use accrued vacation, personal leave days granted under the IPP program, and unpaid leave. Included in family leave is:
- a. leave to care for a well child after birth or placement of a child with the employee for adoption or foster care (parenting), and/or
- b. leave to care for a covered family member with a serious health condition.
- 4.6 **FMLA**. The Family and Medical Leave Act of 1993.

- 4.7 **Foster care**. Full-time care for a child in substitution for, and away from, the child's parent or guardian, resulting from placement made by or with the agreement of the State of Texas as a result of a voluntary agreement between the parent or guardian.
- 4.8 **Health Care Provider**. Includes the following:
- a. a doctor of medicine or osteopathy who is authorized to practice medicine or surgery by the state in which the doctor practices;
- b. a podiatrist, dentist, clinical psychologist, optometrist, and chiropractor (limited to treatment consisting of manual manipulation of the spine to correct a subluxation as demonstrated by X-ray to exist) authorized by the state to diagnose and treat physical or mental health conditions without supervision by a doctor or other health care provider, and performing within the scope of their practice as defined under state law;
- c. a nurse practitioner, nurse midwife and clinical social worker authorized to practice under state law and performing within the scope of their practice as defined under state law;
- d. a Christian Science practitioner listed with the First Church of Christ Scientist in Boston, Massachusetts;
- e. any health care provider from whom the City's group health plan's benefits manager accepts certification of the existence of a serious health condition to substantiate a claim for benefits;
- f. a health care provider listed above who practices in a country other than the United States, who is authorized to practice in accordance with the law of that country, and who is performing within the scope of his or her practice as defined under such law.
- 4.9 **Incapacity** or **Incapacitated**. Inability to work, attend school or perform other regular daily activities due to a serious health condition, treatment therefor, or recovery therefrom.
- 4.10 **In loco parentis**. Having the day-to-day responsibilities to care for and financially support a child, or, in the case of an employee, having had such responsibility for the employee when the employee was a child.
- 4.11 **Intermittent leave**. Leave taken in separate periods of time of not less than 15 minute increments for a single qualifying reason.
- 4.12 **IPP**. City of Houston Income Protection Plan as set forth in the City of Houston Code of Ordinances, Chapter 14, Division 2.
- 4.13 **Medical leave**. Leave provided under the FMLA for an employee's own serious health condition for which an employee shall use available accrued vacation, sick, donated sick, personal leave days granted tinder the IPP program and unpaid leave.
- 4.14 **Reduced leave schedule**. A leave schedule consisting of a defined number of hours of leave per workweek or hours per workday which is less than the employee's regular schedule for a defined period of time.
- 4.15 **Serious health condition**. Any illness, injury, impairment, or physical or mental condition that involves:
- 4.15.1 inpatient care (i.e., an overnight stay) in a hospital, hospice, or residential medical-care facility, including any period of incapacity, or subsequent treatment in

connection with such inpatient care; or

- 4.15.2 continuing treatment by a health care provider. An individual with a serious health condition is under the continuing treatment of a health care provider where:
- 4.15.2.1 the individual is incapacitated for more than three consecutive calendar days, and receives:
- a. two or more treatments by a health care provider or by a nurse or physician's assistant under direct supervision of a health care provider; or
- b. two or more treatments by a provider of health care services (e.g., physical therapist) on referral by or under orders of a health care provider, or
- c. at least one treatment by a health care provider which results in a regimen of continuing treatment under the supervision of the health care provider (e.g., a program of prescription medication or therapy requiring special equipment).
- 4.15.2.2 the individual is incapacitated for any period due to pregnancy, or for prenatal care.
- 4.15-2.3 the individual is incapacitated or receiving treatment for such incapacity for any period due to a chronic serious health condition which:
- a. requires periodic visits for treatment by a health care provider, or by a nurse or physician's assistant under direct supervision of a health care provider;
- b. continues over an extended period of time (including recurring episodes of a single underlying condition); and
- c. may cause episodic rather than a continuing period of incapacity (e.g., asthma, diabetes, epilepsy).
- 4.15.2.4 the individual has a permanent or long-term incapacity due to a condition for which treatment may not be effective (e.g., Alzheimer's or severe stroke), and is under the continuing supervision of, although not necessarily being actively treated by, a health care provider.
- 4.15.2.5 the individual is absent for any period to receive multiple treatments (including any period of recovery therefrom) by a health care provider or by a provider of health care services under orders of, or on referral by, a health careprovider, either for restorative surgery after an accident or other injury, or for a condition that would likely result in aperiod of incapacity of more than three consecutive calendar days in the absence of medical intervention or treatment, such as cancer (e.g., chemotherapy or radiation), severe arthritis (physical therapy), or kidney disease (dialysis).
- 4.15.3 Unless complications arise, ordinarily the common cold, the flu, ear aches, upset stomach, minor ulcers, headaches other than migraine, routine dental or orthodontia problems, periodontal disease, etc., are examples of conditions that do not meet the definition of a serious health condition and do not qualify for FMLA leave.
- 4.16 **Supervisor**. The employee's supervisor or a departmental designee as designated by a department. If a department does not designate a specific person or persons to administer the FMLA for all employees in the department, the responsibility will fall to an employee's supervisor.
- 4.17 Unable to perform the functions of the position. Where the health care provider

determines that an employee is unable to work at all, or is unable to perform any of the essential functions of his or her position.

## 5.0 REQUIREMENTS AND CONDITIONS FOR FMLA LEAVE

An eligible employee may be granted up to twelve (12) weeks of FMLA leave during a benefit year for the following reasons:

- 5.1 For the birth of the employee's child and/or to care for such child.
- 5.1.1 Circumstances may require that FMLA leave begin before the actual date of birth of a child. An expectant mother may take medical leave before the birth of the child for prenatal care or if her condition makes her unable to work for any period of time.
- 5.1.2 Family leave taken to care for the child after birth must be concluded within 12 months of the date of the birth. Family leave may run consecutively with or separately from medical leave.

**Example**: A new mother using six (6) weeks of medical leave after the birth (as prescribed by her health care provider)\* may elect to continue with six (6) weeks of family leave to care for the child for a total of twelve (12) weeks of leave. Alternatively, she may take six (6) weeks of medical leave after the birth (as prescribed by her health care provider),\* then return to work and take the remaining six (6) weeks of family leave to care for the child several months later, but before the child's first birthday.

- \*The number of weeks used for medical leave in this scenario is an example. The employee's health care provider determines when the mother is medically released to return to work.
- 5.2 For the placement of a child with the employee for adoption or foster care, and/or to care for the newly placed child.
- 5.2.1 FMLA leave can begin before the actual placement or adoption of a child if an absence from work is required for the placement for adoption or foster care to proceed. Examples of these situations associated with the placement or adoption include absences for an employee to attend counseling sessions, appear in court, consult with his or her attorney or the doctors representing the birth parent, or to submit to a physical examination.
- 5.2.2 Family leave must be concluded within 12 months of the date of the placement.
- 5.3 To care for the employee's covered family member with a serious health condition.
- 5A For the employee's own serious health condition that makes the employee unable to perform one or more of the essential functions of his or her job.

# 6.0 NOTICE/DESIGNATION OF LEAVE

- 6.1 All departments shall prominently post, in a conspicuous place or places, a legible *Notice to Employees of Rights Under FMLA, June 1993 Substitute* (Form A) explaining the provisions of the FMLA and its enforcement procedures.
- 6.2 When an employee requests FMLA leave or leave which appears to be FMLA-qualifying, the supervisor shall have the employee complete the *Family and Medical Leave Request/Notice* form (Form B), and shall provide the employee with the *U. S. Department of Labor Highlights, FMLA Fact Sheet* (Form C). If for any reason the employee is not present to complete the *Family and Medical Leave Request/Notice*

- form, the supervisor shall complete the form based on information provided by the employee.
- 6.2.1 An employee must provide his or her supervisor with the reason for which leave is requested in order for the supervisor to make a determination approving the leave. In explaining the reasons for requesting a leave, especially where the need for the leave is unexpected or unforeseen, the employee shall provide sufficient information for the leave to be appropriately determined and designated.
- 6.2.2 If the employee's need for FMLA leave is foreseeable (e.g., because of an expected birth or placement, or because of a planned medical treatment), he or she must give the City 30 calendar days prior written notice. Failure to provide such notice may be grounds for delay of leave until at least 30 calendar days after the date the employee provides notice of his or her need for leave.
- 6.2.3 Where the need for leave is not foreseeable, the employee must notify the City within 1 to 2 working days of learning of the need for leave, except in extraordinary circumstances. Such notice may be in person or by telephone, fax machine or other electronic means. Such notice also may be given by the employee's spouse, family member or other responsible party if the employee is unable to personally provide notice, and such notice is required within 1 to 2 working days.
- 6.3 If leave is foreseeable based on a planned medical treatment, the employee taking leave must make a reasonable effort to schedule the treatment so as not to unduly disrupt the operation of the department or the City.
- 6.4 The supervisor must determine whether the employee is eligible for leave pursuant to the FMLA If the employee is eligible, the supervisor must provide the employee with a completed *Notice to Employee of Responsibilities and Requirements of FMLA Leave, Form WH-381 Substitute* (Form D) within 1 to 2 working days.
- 6.5 In all circumstances, it is the City's responsibility to designate leave as FMLA-qualifying, regardless of the reason based upon information provided by the employee. Where a request appears to be based on a serious health condition, the supervisor must request, and the employee must provide, a completed *Certification of Health Care Provider, Form WH-380 Substitute* (Form E) for the particular condition for which the employee is requesting leave, whether it be the employee's own health condition or that of the employee's covered family member. If the requested leave pertains to the employee's covered family member, the employee must complete a *Statement of Family Relationship* form (Form F) and return the form to the supervisor.
- 6.5.1 Accrued paid leave used for an FMLA-qualifying reason shall be counted against the employee's 12-week FMLA entitlement. The remainder of the leave period, if any, shall then consist of unpaid FMLA leave, which also shall be counted against the employee's 12-week FMLA entitlement. The supervisor must designate paid leave as FMLA qualifying leave, and notify the employee that the paid leave has been designated as FMLA qualifying leave and will be counted against the employee's 12 weeks of FMLA leave. This notification must be in writing and delivered to the employee by the most expeditious means, within 1 to 2 working days of the designation.
- 6.5.2 If the supervisor does not have sufficient information about the reason for an employee's use of leave, the supervisor shall inquire further, using established procedures, to determine whether the paid leave is potentially FMLA-qualifying.
- 6.5.2.1 If minimal information is obtained sufficient to qualify an eligible employee for FMLA leave, the supervisor shall preliminarily/conditionally designate the leave as FMLA leave and immediately provide the employee with a completed *Notice to*

- Employee of Responsibilities and Requirements of FMLA Leave, Form WH-381 Substitute (Form D), informing the employee of this preliminary/conditional designation and requiring the employee to submit appropriate supporting documentation to qualify the leave as FMLA within the applicable time frame.
- 6.5.2.2 If the leave is determined to be non-FMLA qualifying, or if the employee fails to provide the requested documentation, the supervisor shall remove the preliminary/conditional designation and the absence will be considered in a manner consistent with City and/or department policy for a non-FMLA absence.
- 6.6 An eligible employee with an FMLA-qualifying reason may receive up to 12 weeks of FMLA leave each benefit year (September 1 August 31). In all situations, an employee's approved FMLA leave for any single benefit year cannot extend past August 31. Accordingly, if an employee's FMLA leave is scheduled or expected to end on August 31, the employee must request and receive approval for FMLA leave for the new benefit year beginning September 1 in order to maintain FMLA protection. Employees should submit the "Request for FMLA Leave for the New FMLA Benefit Year" on page 2 of the *Family and Medical Leave Request/Notice* form (Form B). The employee's eligibility for the requested FMLA leave shall be determined as of September 1, but the employee shall not automatically be required to submit medical certification or other documentation for the requested FMLA leave unless circumstances warrant otherwise.
- 6.7 Upon making a determination to approve or disapprove an employee's leave request, or to delay approval pending receipt of supporting documentation, the department representative shall notify the employee in writing within 1 to 2 working days of the determination using the *Family and Medical Leave Determination* form (Form G).

# 7.0 REQUIREMENT TO USE PAID LEAVE

- 7.1 An eligible employee is required to use certain types of accrued paid leave in order to be compensated while on FMLA leave:
- 7.1.1 If leave is necessary for an employee's own serious health condition, the employee must first use and exhaust all of his or her accrued paid sick leave, vacation leave, donated sick leave and/or personal leave days granted under the IPP program, in compliance with City policies, before using unpaid leave.
- 7.1.2 If leave is necessary for the adoption or foster care placement of a child with the employee, to care for a child after birth, adoption or foster care placement, or to care for a covered family member with a serious health condition, an employee must first use and exhaust all of his or her accrued paid vacation and/or personal leave days granted under the IPP program, in compliance with City policies, before using unpaid leave. No sick leave or donated leave may be used under these circumstances.
- 7.1.3 Employees shall timely submit a *Leave Authorization Request, Revised P.D. Form 206* (Form H) indicating the appropriate leave designation.
- 7.2 For FMLA purposes, vacation leave usage is not limited and must be used up to the total amount accrued. An employee who uses vacation leave for FMLA purposes is eligible to use any remaining accrued vacation leave (up to a maximum of 30 days in the calendar year) for appropriate non-FMLA purposes.
- 7.3 Compensatory time, accrued holiday leave and/or floating holiday shall not be used to compensate employees while on FMLA leave.

- 7.3.1 However, an employee may request to use his or her balance of compensatory time for an FMLA reason, and if the department permits its use, the absence which is paid from the employee's accrued compensatory time shall not be counted against the employee's FMLA entitlement.
- 7.3.2 If a council-declared holiday occurs during an employee's FMLA leave that is paid, the holiday is considered observed and that day's absence shall not be charged against the paid leave. If a council-declared holiday occurs during an employee's FMLA leave that is unpaid, the holiday shall be without pay. However, for purposes of determining the amount of leave

used by an employee, the fact that a holiday may occur within the week taken as FMLA leave does not extend the FMLA leave period; the week is counted as a week of FMLA leave.

#### 8.0 MEDICAL CERTIFICATION

- 8.1 An employee requesting FMLA leave for the employee's own serious health condition, or to care for a covered family member's serious health condition, must provide an appropriately completed *Certification of Health Care Provider, Form WH-380 Substitute* (Form E) to his or her supervisor within 15 calendar days of the City's written request for certification.
- 8.2 Failure to provide the requested medical certification in the time period specified by the supervisor (but not less than 15 calendar days) may result in denial of FMLA leave, or result in undesignating preliminary/conditional FMLA leave already begun, until such time as the certification is provided.
- 8.3 In the event a department seeks clarification and/or authentication of a medical certification, the department may, with the employee's permission, request the City Physician or his or her designee to communicate with the employee's health care provider for purposes of clarifying and/or authenticating such medical certification. The employee's written permission must be obtained on an *Employee Authorization for Clarification/Authentication of Medical Certification* form (Form I) prior to any communication with the employee's health care provider.

## 9.0 SECOND/THIRD OPINION

- 9.1 If the City reasonably doubts the validity of the medical certification provided by the employee, the City may require an examination by a second health care provider designated by the City and at the City's expense.
- 9.2 If the opinion of the second health care provider conflicts with the employee provided medical certification, the City, at its expense, may require a third, mutually agreed upon health care provider to conduct an examination and provide a final and binding opinion. Employees shall cooperate fully, completely, and timely with all requests for additional medical opinions.

#### 10.0 RECERTIFICATION WHILE ON LEAVE

- 10.1 For leave relating to pregnancy or a chronic or permanent/long term serious health condition under the continuing supervision of a health care provider, the employee shall provide properly completed recertification forms no more often than every 30 days unless: (1) circumstances described by the previous certification have changed significantly; or (2) upon request of the employee's supervisor if the City receives information that casts doubt on the employee's stated reason for the absence.
- 10.2 If leave is for a serious health condition that does not relate to pregnancy or a

chronic or permanent/long term condition, the employee will not be required to furnish recertification while on leave unless: (1) the employee requests an extension of the leave; (2) circumstances described by the previous certification have changed significantly; or (3) upon request of the employee's supervisor if the City receives information that casts doubt on the continuing validity of the original certification.

#### 11.0 STATUS REPORTS

- 11.1 An employee on FMLA leave shall report periodically to his or her supervisor regarding his or her status and intent to return to work. Such periodic reports shall generally be made once every two weeks, or more frequently as needed considering the relevant facts and circumstances related to the employee's leave situation.
- 11.2 If the initial FMLA-qualifying reason ceases to exist before the employee's scheduled FMLA leave period ends, the employee must notify his or her supervisor within two (2) working days upon learning that the need for such leave ceases.

## 12.0 RETURN FROM LEAVE/FITNESS-FOR-DUTY CERTIFICATION

- 12.1 An employee who returns to work within or on the working day following the expiration of the authorized FMLA leave period is eligible to be restored to his or her former position or to an equivalent position.
- 12.2 An employee who wishes to return to work prior to the expiration of the scheduled FMLA leave must notify his or her supervisor at least 2 working days prior to the planned return date.
- 12.3 An employee who uses FMLA leave because of his or her own serious health condition must provide a doctor's statement or a completed *Fitness for Duty Certification* (Form J) pertaining to the same condition(s) for which the employee used FMLA leave, stating that he or she is fit for duty and able to return to work. An employee who fails to provide the required certification will not be permitted to resume work until the certification is provided, and may be subject to discipline up to and including indefinite suspension. However, upon being released to return to work, if the employee is unable to perform all of the essential functions of his or her job, the employee shall provide as much advance notice as possible of any restriction or limitation and a request for an accommodation in order that suitable accommodation can be considered and implemented, if appropriate and reasonable.
- 12.4 An employee who takes intermittent leave for a serious health condition shall not be required to submit a fitness for duty statement upon returning from intermittent leave.

#### 13.0 FAILURE TO RETURN FROM LEAVE

- 13.1 An employee who has not exhausted the 12-week FMLA leave entitlement, and who fails to return to work upon the expiration of his or her authorized FMLA leave, may be subject to discipline unless the department grants an extension of the FMLA leave.
- 13.1.1 An employee who requests an extension of FMLA leave within the available 12-week FMLA period due to a FMLA qualifying reason must submit the request in writing to his or her supervisor within 2 working days of learning of the need for the extension.
- 13.2 An employee who has exhausted the 12-week FMLA leave entitlement, and who fails to return to work upon the expiration of his or her authorized FMLA leave, shall

- no longer be covered under FMLA and shall have his or her absence considered in a manner consistent with City and/or department policy, which may include discipline up to and including indefinite suspension.
- 13.2.1 An employee may submit a written request, with medical verification or other supporting documentation, for a leave of absence (non-FMLA) to his or her department within 1 to 2 working days prior to the expiration of the scheduled FMLA leave. However, the extension is discretionary, the employee does not have a right to this non-FMLA leave.
- 13.3 Whenever an employee fails to return to work upon the expiration of his or her authorized FMLA leave, the supervisor shall immediately contact the Benefits Section of the Personnel Department to report the employee's failure to return, whether or not the employee has received approval for additional non-FMLA leave.

## 14.0 INTERMITTENT OR REDUCED SCHEDULE LEAVE

- 14.1 Under certain specific circumstances, FMLA leave maybe taken on an intermittent or reduced schedule basis:
- 14.1.1 FMLA leave for the employee's serious health condition or a serious health condition of the employees covered family member may be taken on an intermittent or reduced schedule basis only if medically necessary and such medical need can be best accommodated on an intermittent or reduced schedule basis.
- 14.1.2 FMLA leave for prenatal care or pregnancy may be taken on an intermittent or reduced schedule basis, as appropriate.
- 14.1.3 Family leave taken prior to the placement of a child with the employee for foster care or adoption may be on an intermittent basis as required (see Section 5.2. 1).
- 14.2 FMLA leave to care for a child for parenting purposes (i.e. not due to the child's serious health condition) or <u>after</u> the placement of a child with the employee for foster care placement or adoption may not be taken on an intermittent or reduced schedule basis.
- 14.3 If an intermittent or reduced schedule leave is used, a schedule for taking such leave shall be agreed upon to the extent possible and shall be documented on a *Schedule for Reduced/Intermittent Leave* form (Form K). The employee shall attempt to schedule leave so as not to unduly disrupt the operations of the department or the City.
- 14.4 If an employee requests intermittent leave or reduced schedule leave that is foreseeable based on planned medical treatment for the employee and/or for the employee's covered family member, the City may require the employee to be reassigned to a temporarily available alternative position with equivalent pay and benefits for which the employee is qualified and which better accommodates the recurring absence than does the employee's regular position. Such reassignments shall be coordinated within the department.
- 14.5 An employee who is exempt under the Fair Labor Standards Act (FLSA) who uses unpaid FMLA leave on an intermittent or reduced schedule basis shall have his or her compensation reduced in proportion to the decrease in the number of hours worked by the employee. The FMLA regulations advise that this reduction in compensation will not cause the employee to lose the FLSA exemption.

# 15.0 CONTINUATION OF GROUP HEALTH PLAN INSURANCE

- 15.1 During the period of FMLA leave, an employee shall receive coverage under the City's group health plan on the same conditions as coverage would have been provided if the employee had been continuously employed during the entire leave period.
- 15.2 An employee who chooses not to retain health coverage during the period of FMLA leave shall be entitled to be reinstated in the City's group health plan on the same terms when he or she returns from FMLA leave.
- 15.3 If paid leave is used concurrently with FMLA leave, the employee's health care premiums shall be paid by the usual method, including payroll deduction.
- 15.4 If the FMLA leave is unpaid, the employee shall complete a *Health Benefits Continuation* form (Form L) indicating the employee's election to pay his or her share of the health insurance premiums directly to the City to maintain coverage or to temporarily discontinue coverage.
- 15.5 The City's obligation to maintain group health coverage shall cease if an employee's premium payment is more than 30 calendar days late. The employee shall be notified in writing by the Personnel Department that he or she has 15 calendar days in which to pay the premium in order to maintain coverage. If the premium payment is not paid by the established date, the City shall cease the employee's group health care coverage retroactively to the date the unpaid premium payment was due. The City will not pay the employee's share of the premium payment.
- 15.6 In the event coverage ceases for non-payment of a premium, the employee nevertheless shall be restored to group health care coverage upon his or her return from leave, for which no requalification shall be required for reinstatement.

#### **16.0 OTHER BENEFITS**

- 16.1 If the FMLA leave is unpaid, the employee shall pay his or her share of the benefit premiums directly to the City or to the carrier, as appropriate, to maintain coverage.
- 16.2 An employee whose FMLA leave is unpaid shall not be entitled to the accrual of any seniority or employment benefits that would have accrued if not for the taking of leave, including, but not limited to, such benefits as disability insurance, sick leave, annual leave, group life insurance, or pension benefits. An employee who takes FMLA leave will not lose any seniority or employment benefits that accrued before the date leave began. The utilization of FMLA leave, whether paid or unpaid, shall not be considered in determining an employee's receipt of a benefit allowance under the City of Houston Income Protection Plan (IPP) for each new (IPP) benefit year.
- 16.3 The period of FMLA leave shall be treated as continued service for purposes of vesting and eligibility to participate in the City's pension or retirement plans.
- 16.4 While on FMLA leave, employees are prohibited from applying for or collecting compensation or benefits, from any source, to which they are not entitled.

## 17.0 SPOUSES EMPLOYED BY THE CITY

In certain situations, spouses who both work for the City are restricted in the total amount of FMLA leave to which they are entitled in a benefit year. If a husband and wife are both employed by the City and eligible for FMLA leave, they are limited to a combined total of 12 weeks of FMLA leave during a benefit year in the following circumstances: (a) for the birth of the employees child and/or to care for such child within 12 months of the birth; (b) for the placement of a child with the employee for

adoption or foster care and/or to care for the child within 12 months of the placement; or (c) to care for the employee's parent [not parent-in-law] with a serious health condition.

#### 18.0 RECORDS AND CONFIDENTIALITY

- 18.1 Departments shall maintain a central repository of FMLA-related records, which shall be maintained as confidential records in separate files from the employee's personnel files. The information contained in an employee's FMLA-related medical records (i.e., medical certifications, recertifications or medical histories of employees or employees' family members) shall be confidential and released only on a "need to know" basis.
- 18.2 Each department shall maintain an employee's FMLA-related records for a period of three years.
- 18.3 If an employee transfers from one department to another department while using FMLA leave, the losing department shall provide a copy of the FMLA records relating to the employee's current FMLA leave upon the request of the gaining department.

## 19.0 COORDINATION WITH WORKERS' COMPENSATION

- 19.1 If an employee is on approved injury leave for which the employee is receiving workers' compensation benefits, FMLA leave may run concurrently with the injury leave. The supervisor shall coordinate with the Case Management Division of the Personnel Department to properly monitor the employee's status during the FMLA/ workers' compensation leave period.
- 19.2 While on approved injury leave, accrued paid leave shall not be utilized for any purpose, including in place of salary continuation, during the period in which the employee is receiving workers' compensation benefits.
- 19.3 Employees are subject to and must follow all applicable laws and regulations relating to workers' compensation, including the City of Houston Work Ability Guidelines, Executive Order 1-33 (April 1, 1995), and any subsequent amendments, with the exception that an employee who uses FMLA leave during a period of approved injury leave for which the employee is receiving workers' compensation benefits shall only be required to submit, if necessary, the *Certification of Health Care Provider, Form WH-380 Substitute* (Form E) as supporting medical documentation during the FMLA leave period, and shall only be required to be in contact with his or her supervisor once every two weeks, unless circumstances warrant otherwise. Further, the employee cannot be disciplined for refusing a transitional duty assignment, although, pursuant to the City of Houston Work Ability Guidelines, the refusal of transitional duty may otherwise result in the termination of any salary continuation benefits and/or workers' compensation benefits the employee may be receiving.

# 20.0 REPORTING OF FMLA LEAVE FOR TIME-KEEPING PURPOSES

- 20.1 Family Leave is reported in the following manner:
- a. VFL Vacation FMLA Leave
- b. PFL Personal FMLA Leave (IPP)
- c. UFL Unpaid FMLA Leave (Dock)
- 20.2 Medical Leave is reported in the following manner:
- a. SFL Sick FMLA Leave

- b. VFL Vacation FMLA Leave
- c. PFL Personal FMLA Leave (IPP)
- d. DSKFL- Donated Sick FMLA Leave
- e. IFL Injury FMLA Leave
- f. UFL Unpaid FMLA Leave (Dock)

20.3 Paid leave may be utilized in any order, consistent with City policies, provided that all available accrued paid leave is utilized prior to the use of unpaid leave. For example, an employee who is approved for FMLA family leave, and who has available vacation and personal leave days, may first use either the vacation or the personal leave days; however, the employee must exhaust all of his or her available vacation and/or personal leave days prior to utilizing unpaid leave. Similarly, an employee who is approved for FMLA medical leave and who has available sick, vacation, and personal leave days may first use either the sick, vacation or personal leave days. In certain circumstances, an employee on FMLA medical leave may qualify for donated leave under the City's Accrued Leave Donation Program. If the employee has already exhausted his or her available sick, vacation and personal leave days, but is waiting for the leave to be donated, he or she must use unpaid leave pending receipt of the donated leave. After the employee receives the donated leave, he or she must exhaust the donated leave prior to using additional unpaid leave.

## 21.0 OTHER TERMS AND CONDITIONS

- 21.1 An employee shall not be subject to discrimination or retaliation for having used FMLA leave. An employee's exercise or attempt to exercise his or her rights under the Family and Medical Leave Act of 1993 shall not be interfered with, restrained or denied, nor shall an employee's use of FMLA leave be used as a negative factor in employment actions, including but not limited to hiring, promotions, transfers, training, disciplinary actions, or other terms and conditions of employment.
- 21.2 The time during which an employee is on FMLA leave shall not be counted for purposes of the City's attendance policies. Absence due to FMLA leave will be handled as any other absence for purposes of satisfying new hire/rehire and promotional probationary periods. For example, an eligible employee who uses 60 days of unpaid FMLA leave in his or her new hire probationary period shall have his or her probationary period extended by that 60 day time period.
- 21.3 This policy shall be accessible in each department for review by employees upon request.
- 21.4 Employees are subject to and must follow all applicable City/departmental policies and directives while on FMLA leave, including, but not limited to, the duty to comply with the City's policy regarding outside employment and, where applicable, the requirement to submit to a test for controlled substances and/or alcohol.
- 21.5 An employee shall not forge, tamper with, alter, or falsify any official form, doctor's statement, or City document, nor make a false statement related to the request for FMLA leave, the eligibility or continued eligibility for FMLA leave and/or other related benefits or conditions.

# 22.0 RESPONSIBILITIES OF THE EMPLOYEE

- 22.1 Review and comply with the Family and Medical Leave Policy.
- 22.2 Timely notify supervisor of foreseen and unforeseen FMLA qualifying events.
- 22.3 Provide supervisor with reasons for which leave is requested or necessary.

- 22.4 Timely submit medical certification, recertification and fitness-for-duty certification as required.
- 22.5 Report to his or her supervisor periodically while on leave regarding his or her status and intent to return to work.
- 22.6 Report to his or her supervisor if the FMLA-qualifying event ceases to exist. In the event the reason for which the employee is taking FMLA leave no longer exists, the employee must immediately notify his or her supervisor to arrange to return to work.
- 22.7 Arrange for payment of group health plan premiums and any other applicable benefit premiums, such as dental or life insurance, while on unpaid FMLA leave as required.
- 22.8 Timely submit all FMLA-related forms as required.
- 22.9 Cooperate fully, completely, and timely with all requirements under this policy.

## 23.0 RESPONSIBILITIES OF THE SUPERVISOR

- 23.1 Inform the employee of the availability and eligibility for FMLA leave upon notification of a FMLA qualifying event.
- 23.2 Request appropriate information from an employee when a request for leave or an absence appears to be subject to the provisions of the FMLA.
- 23-3 Provide employees with written guidelines of their rights and responsibilities under the FMLA upon request and as appropriate.
- 23.4 Appropriately designate FMLA leave and immediately notify (within 1 to 2 working days) the employee of the leave designation.
- 23.5 Provide employees with appropriate forms for processing FMLA leave requests, and document distribution of those forms using the *Family and Medical Leave Transmittal Memo* (Form M) or similar transmittal.
- 23.6 Notify employee of requirement to utilize accrued paid leave, if applicable.
- 23.7 Notify the employee of medical certification and recertification requirements.
- 23.8 Notify employee of requirement for a fitness-for-duty certificate as a condition of restoration to employment, and ensure that the employee has submitted the fitness-for-duty certification prior to returning to work.
- 23.9 Provide an employee who will be out on unpaid FMLA leave with advance written notice of the method to be used in making premium payments for health care and other benefits coverage, such as dental or life insurance, if applicable.
- 23.10 Arrange a schedule for the employee to provide periodic reports on his or her status and intent to return to work.
- 23.11 If applicable, arrange a schedule for intermittent or reduced schedule leave upon a showing of medical necessity.
- 23.12 Arrange for or work with the Case Management Section of the Personnel

Department if the employee will be returning to work with restrictions and requires an accommodation.

- 23.13 Ensure that medical records and documents obtained from an employee pertaining to FMLA leave for the employee's/covered family member's serious health condition are kept confidential.
- 23.14 Immediately contact the Benefits Section of the Personnel Department whenever an employee fails to return to work upon the expiration of his or her FMLA leave, whether or not the employee has received approval for additional non-FMLA leave.

#### 24.0 RESPONSIBILITIES OF THE DEPARTMENT HEAD

- 24.1 Maintain the required posted notices explaining the FMLA rights and provisions.
- 24.2 Ensure that employees are not discriminated against for exercising their lawful rights under the FMLA.
- 24.3 Implement these procedures and enforce the policy, including discipline, if any.
- 24.4 Provide employee (or supervisor) with the names(s) of health care provider(s) approved by the Personnel Department for a second or third medical opinion.
- 24.5 Oversee the transfer of an employee to an alternate position for purposes of intermittent or reduced schedule leave requests, where appropriate.
- 24.6 Provide opportunity for accommodating an employee who returns to work with restrictions.
- 24.7 Create and maintain a central repository within the department for all FMLA-related records.
- 24.8 Create/maintain a system to ensure that medical information pertaining to FMLA leave is kept confidential.
- 24.9 Maintain a copy of this E.O. 1-34 accessible for review by employees upon request.

#### 25.0 RESPONSIBILITIES OF THE PERSONNEL DEPARTMENT DIRECTOR

- 25.1 Prepare and distribute to Department Heads the following:
- a. the appropriate written information to be given to an eligible employee whose need for leave is FMLA-qualifying, detailing the specific expectations and obligations of the employee and explaining any consequences of failure to meet those expectations and/ or obligations.
- b. appropriate FMLA-related forms.
- c. the name(s) of approved health care provider(s) to refer an employee for a second or third medical certification, upon written request by a department.
- 25.2 Ensures that an employee on unpaid FMLA leave, who fails to timely pay his or her health care premium payment, or the premium for other benefit coverage, such as dental or fife insurance, when due, is provided with 15 calendar days written notice that health insurance coverage will cease retroactive to thp premium due date unless payment is made within the 15 calendar day period.

25.3 Provide training and guidance on the implementation and administration of the Family and Medical Leave Policy.

# 26.0 RESPONSIBILITIES OF THE CITY PHYSICIAN

- 26.1 Review medical documentation pertaining to FMLA leave upon the request of a department.
- 26.2 Recommend health care providers for second and third opinions when appropriate.
- 26.3 Upon request by a department and with the employee's permission, communicate with the employee's health care provider to clarify and/or authenticate a medical certification. The employee's permission should be obtained using the *Employee Authorization for Clarification/Authentication of Medical Certification* (Form I).

## 27.0 COMPLIANCE

- 27.1 The City shall comply with all federal, state and local laws and regulations regarding the Family and Medical Leave Act. In the event of a conflict between the provisions of this policy and a law, federal, state or local law shall prevail.
- 27.2 All employees through the Department/Division director shall comply from the policy date forward.
- 27.3 Any policy exceptions and/or violations shall be brought to the attention of the Director of Personnel for review and recommendation of a course of action.

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